

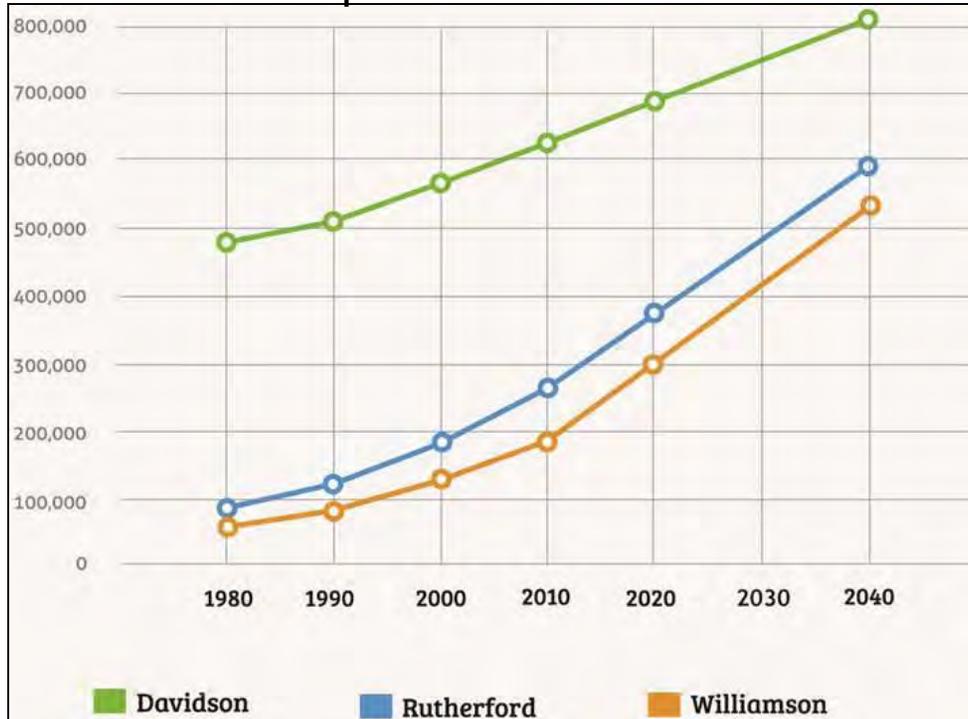
# LID OR BUST

Rebecca Dohn  
October 13, 2017

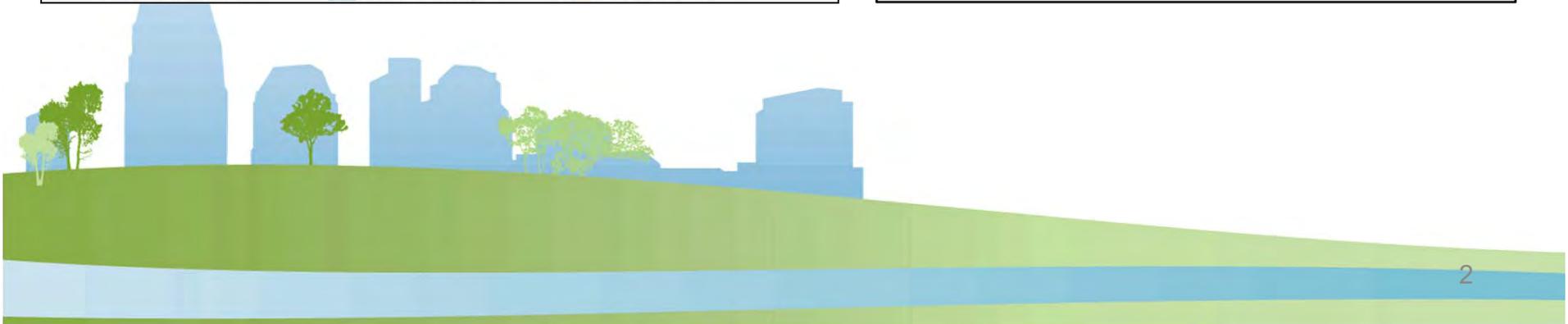
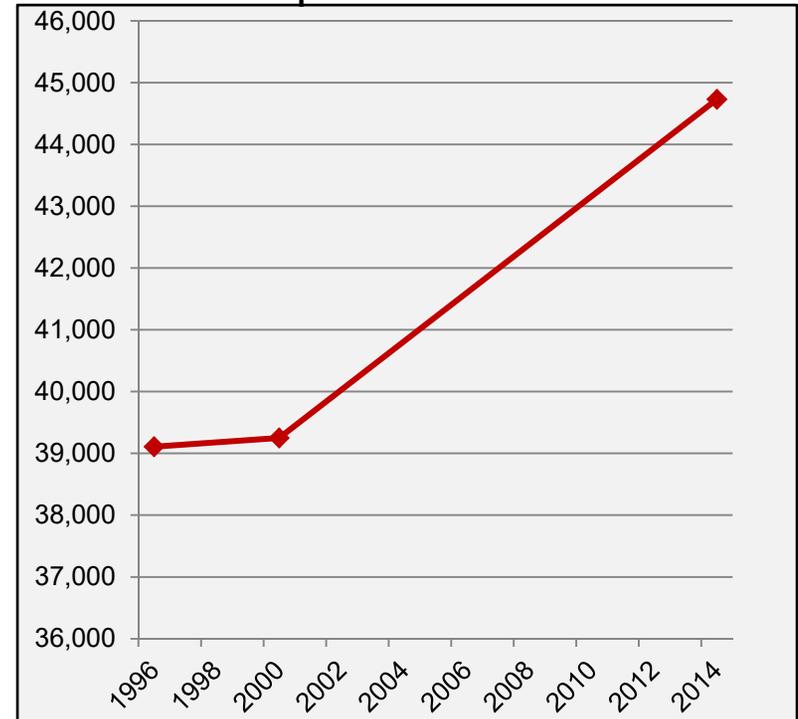


# Why Green Infrastructure?

## Population Growth



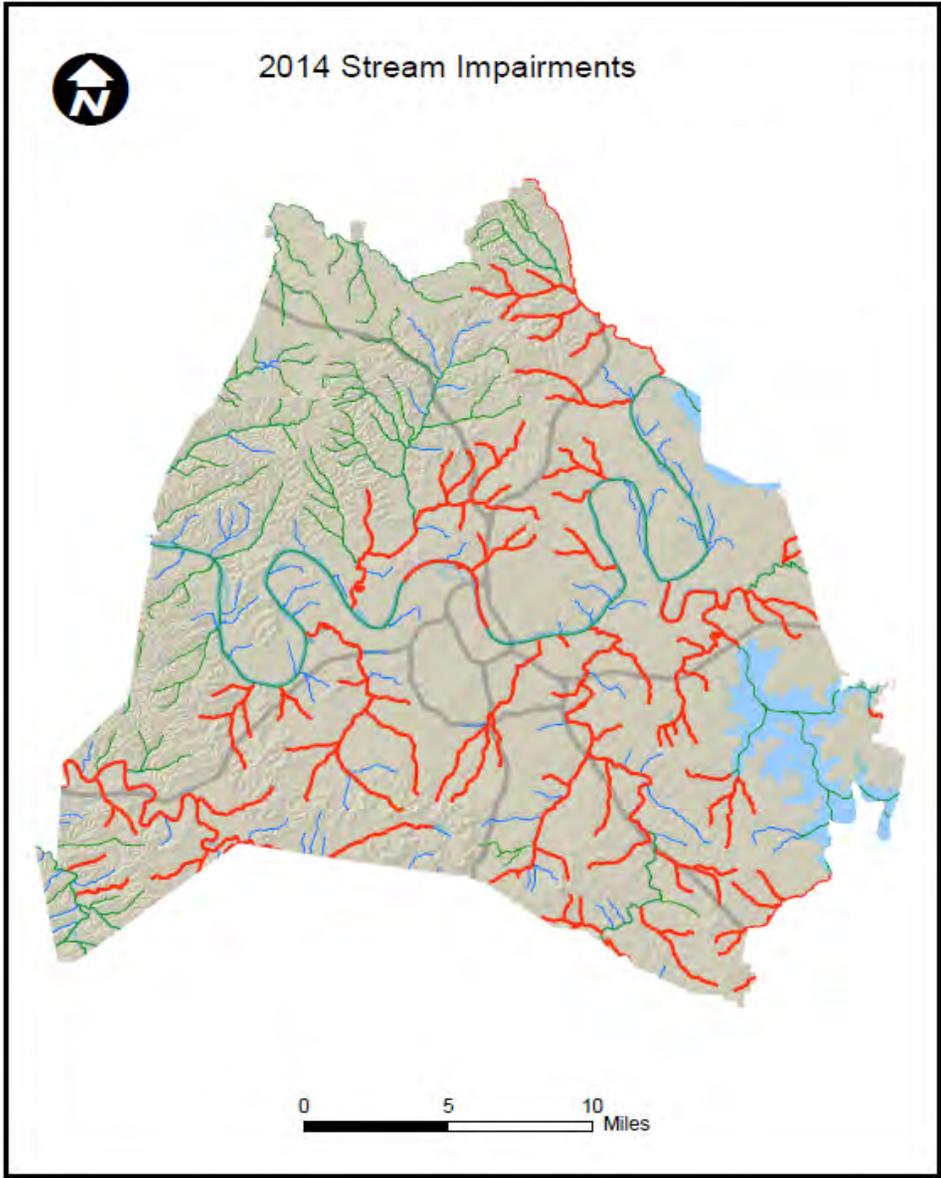
## Impervious Acres



# Why Green Infrastructure?

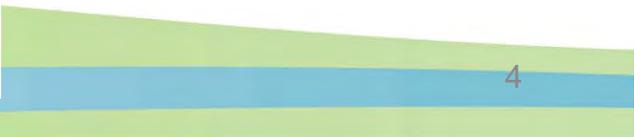


# Why Green Infrastructure?



**Attainment**

- Fully Supporting
- Not Assessed
- Not Supporting



# Why Green Infrastructure?

## Green Infrastructure for Climate Resiliency

Climate change is impacting urban areas in many ways, from exacerbating the urban heat island effect to elevating flood risk. Build green infrastructure to help improve community resiliency.

### FLOODING



By the end of the century, annual damages from flooding in the U.S. are projected to **increase by 30%**.<sup>1</sup>

### DROUGHT



**1 out of 3 U.S. counties** in the lower 48 states face higher risks of water shortages by mid-century.<sup>2</sup>

### COASTAL DAMAGE



**50% of Americans live in coastal counties**, where water and energy infrastructure are increasingly vulnerable to higher sea levels.<sup>3</sup>

### URBAN HEAT



Climate change will likely lead to **more frequent and severe** heat waves during summer months.<sup>4</sup>

## Green Infrastructure Builds Resiliency

- 
- 1 Vegetation-based green infrastructure practices can mitigate carbon pollution.
  - 2 Build green infrastructure like rain gardens and permeable pavement to manage flooding.
  - 3 Reduce dependence on imported water and save money. Let water soak into the ground to recharge local groundwater supplies.
  - 4 Keep water local. Capture runoff in cisterns and rain barrels to reduce municipal water use.
  - 5 Plant trees and green roofs to mitigate the urban heat island effect.
  - 6 Use living shorelines, buffers, dunes and marsh restoration to reduce the impact of storm surges.

[www.epa.gov/green-infrastructure/green-infrastructure-climate-resiliency](http://www.epa.gov/green-infrastructure/green-infrastructure-climate-resiliency)

# LID Manual - Background

## History of Nashville's LID Manual

- Green Ribbon Committee
  - Increase Utilization of LID
- How????
- FLOOD!!!
- NPDES MS4 Permit Requirements
- Started November 2010 & Released in August 2012



Photos: *The Tennessean*

# LID Manual - Background

## Method Selection

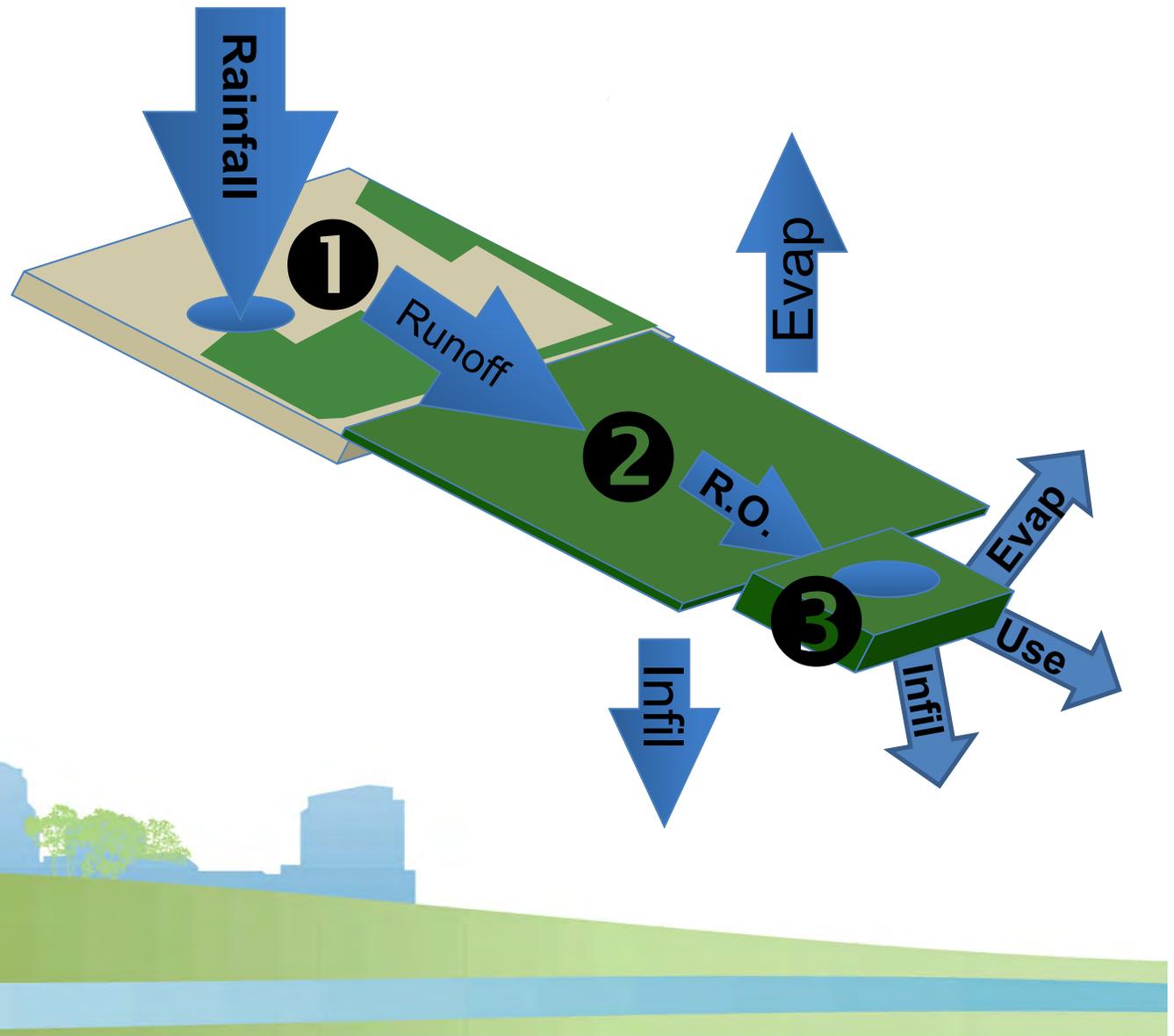
- Review existing methodologies
- Runoff Reduction from the Center for Watershed Protection & the Chesapeake Stormwater Network
- Virginia's Design Specifications



# LID Manual - Background

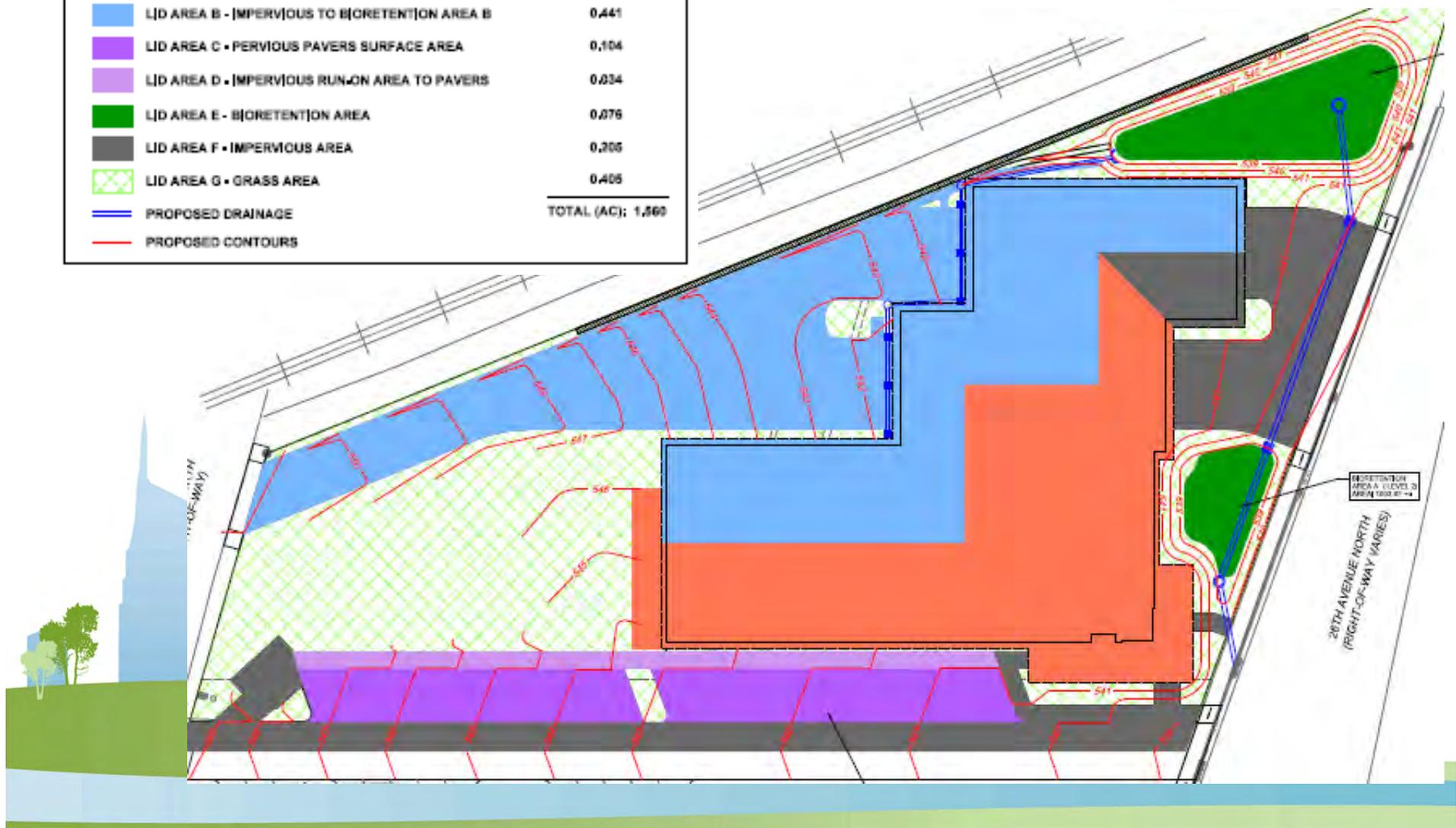
## 3 Step Process

- Site layout and landuse
- Non-structural treatment
- Structural treatment
- Site weighted  $R_v=0.20$



# LID Manual – Tool

LID SUBAREAS	AREA (ACRES)
 LID AREA A - IMPERVIOUS TO RETENTION AREA A	0.296
 LID AREA B - IMPERVIOUS TO RETENTION AREA B	0.441
 LID AREA C - PERVIOUS PAVERS SURFACE AREA	0.104
 LID AREA D - IMPERVIOUS RUN-ON AREA TO PAVERS	0.034
 LID AREA E - RETENTION AREA	0.076
 LID AREA F - IMPERVIOUS AREA	0.205
 LID AREA G - GRASS AREA	0.406
 PROPOSED DRAINAGE	
 PROPOSED CONTOURS	
<b>TOTAL (AC): 1.560</b>	



# LID Manual – Tool

## MWS Green Infrastructure Site Worksheet

Project Name	FIRE HALL No. 19
Parcel Identification #	MAP 92-10 PARCEL 302 & 435

Capture Depth=	1	inch
Cistern Capture=	1	inch(es) capture

### Instructions

1. Input cells are in Green.
2. Break Site into Sub areas by single soils and land use type combinations.
3. Assign a code to each subarea and input the code into column T. Descriptions can be entered in column S.
4. Input the subarea drainage area in column U.
5. Input treatment credit code (Column W) for the first tier of treatments
6. Input additional treatment code as desired (Column Z) for any subarea
7. Adjust until you reach 80% reduction or better (Cell AE41 turns green if 80% reached).
8. If 80% reduction is not reached and it has been decided that GIPs in series is an option use Step 3a to place GIPs in series . Their respective treatment volumes are calculated in column AN. This volume is separate from GIPs upstream.
9. When using GIPs in Series the user will look to Cell AK41 for confirmation the 80% goal has been met.

### Percent Volume Reduction-Based Calculations

Step 1: Lay out the site and divide it into sub-areas each of a specific land use type and Rv.				Step 1a: Change any basic land use types through reforestation, permeable pavement or green roofs - or through use of open space for a GIP.			Step 2: Treat impervious areas through the use of disconnection or sheet flow			Step 3: Treat primarily impervious areas with structural GIPs either in series with Step 3 intrinsic GIPs or alone downstream from Steps 1 and 2 land use.			Size controls for Step 3 by assigning structure ID to each sub-area, combining sub-areas into one structure if appropriate.		Step 3a Treatment in Series Calculation - Place Structural GIPs in same row as upstream GIP			Size controls for Step 3a in series by assigning a sequential structure ID to each area treated in series.							
Step 1 Basic Land Use				Step 1a Modified LU			Step 2 Intrinsic GIPs			Step 3 Structural GIPs			Structure ID	IA Capture		Step 3a Structural GIPs in Series			Structure ID	IA Capture					
Subarea	Description	Code	Acres	Base Rv	Code	Acres	Eff Rv1	Code	Trtmt VR1	Eff Rv2	Code	Trtmt VR2	Eff Rv3		Tv Multiplier	Tv (cf)	Code	Trtmt VR2	Eff Rv4	Site GIP ID Number	Tv Multiplier	Structure in Series Tv (cf)			
1	sub-area A	IA	0.295	0.95	IA	0.295	0.95		0	0.95	B2	0.8	0.19		1.25	1,272		0	0.19		0.00	-			
2	sub-area B	IA	0.441	0.95	IA	0.441	0.95		0	0.95	B1	0.6	0.38		1.00	1,521		0	0.38		0.00	-			
3	sub-area C	IA	0.104	0.95	P1	0.104	0.55		0	0.55	PP1	0	0.55		1.00	359		0	0.55		0.00	-			
4	sub-area D	IA	0.034	0.95	IA	0.034	0.95		0	0.95	P1	0.45	0.53		1.00	117		0	0.53		0.00	-			
5	sub-area E	TC	0.078	0.20	TC	0.078	0.20		0	0.20		0	0.20		0.00	-		0	0.20		0.00	-			
6	sub-area F	IA	0.205	0.95	IA	0.205	0.95		0	0.95		0	0.95		0.00	-		0	0.95		0.00	-			
7	sub-area G	TC	0.405	0.20	TC	0.405	0.20		0	0.20		0	0.20		0.00	-		0	0.20		0.00	-			
8				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
9				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
10				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
11				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
12				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
13				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
14				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
15				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
16				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
17				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
18				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
19				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
20				0.00		0	0.00		0	0.00		0	0.00		0.00	-		0	0.00		0.00	-			
Weighted Rv				0.719	Weighted Rv			0.692	Weighted Rv			0.692	Weighted Rv		0.378	Step 3 Tv Total		3,268	Weighted Rv			0.378	Final Tv Total		3,268
Total Area=				1.56	Total Area=			1.56	Total Area=			1.56	Total Area=		1.56	Total Area=		1.56	Total Area=			1.56	Total Area=		1.56
% Removal (Goal ≥80%)-->				28.1%	% Removal			30.8%	% Removal			30.8%	% Removal		62.2%	% Removal		62.2%	% Removal			62.2%	% Removal		62.2%

THIS MUST BE 80% OR GREATER  
IT WILL TURN GREEN WHEN IT IS

THIS MUST BE 80% OR GREATER  
IT WILL TURN GREEN WHEN IT IS



# LID Manual - Background

## Alternate 1" Compliance Paths

- TDEC released alternate method in January, 2015
- Time-mass approach vs. coefficient
- <http://tnpermanentstormwater.org/index.asp>



VS.



# LID Manual - Background



## New NPDES MS4 Permit Requirements

- Infiltrate, evapotranspire, or capture & reuse first 1"
- Released 8/2012 - 2 Initial Compliance Paths
- Trial period to test & identify problems
- Became Requirement February 2016

# LID Legislation - RESOLUTION NO. RS2016203

- WHEREAS, SB1830/HB1892 states: “[a]ny local governmental entity that adopts [postconstruction stormwater] control measures must meet the minimum requirements of federal law must do so by ordinance or resolution, as appropriate, by the local legislative body upon a majority vote . . . ;” and,  
**Can't exceed the Federal minimum**
- WHEREAS, federal law does not clearly define the minimum postconstruction stormwater control requirements as a numeric standard but instead merely requires that the postconstruction discharge of pollutants be reduced to the maximum extent practicable (MEP); and,  
**Federal standard = Maximum Extent Practicable (MEP)**
- WHEREAS, the postconstruction stormwater control measures contained in the Manual, which include Green Infrastructure and control measures identified as Low Impact Development (LID), were designed to meet the MEP requirement; and,  
**MEP = LID**
- WHEREAS, there is nonetheless a risk of a perception of conflict between the requirements of the Stormwater Management Manual, SB1830/HB1892, if adopted by the State of Tennessee General Assembly, and the conditions of the Phase I Municipal Separate Storm Sewer System (MS4) National Pollutant Discharge Elimination System (NPDES) permit issued to the Metropolitan Government by the Tennessee Department of Environment and Conservation (TDEC), which may be confusing for those trying to comply with those authorities and those trying to enforce them, alike; and,  
**Still might confuse people**
- WHEREAS, it is in the best interest of the Metropolitan Government of Nashville and Davidson County for the Metropolitan Council to approve the postconstruction stormwater control measures in the Stormwater Management Manual by resolution for purposes of reconciling any such perceived conflicts and complying with SB1830/HB1892.  
**Metro Council should approve it just in case!**

# LID Legislation

## GI in Combined

- green infrastructure  $\neq$  sewerage system
- Can't use rate payer \$\$\$
- Tree guy to the rescue!
- HB1850/SB2417 signed on 4/12/16
- Includes trees, green roofs, cisterns, soil amendments, wetlands, infiltration strips, rain gardens, pervious, swales



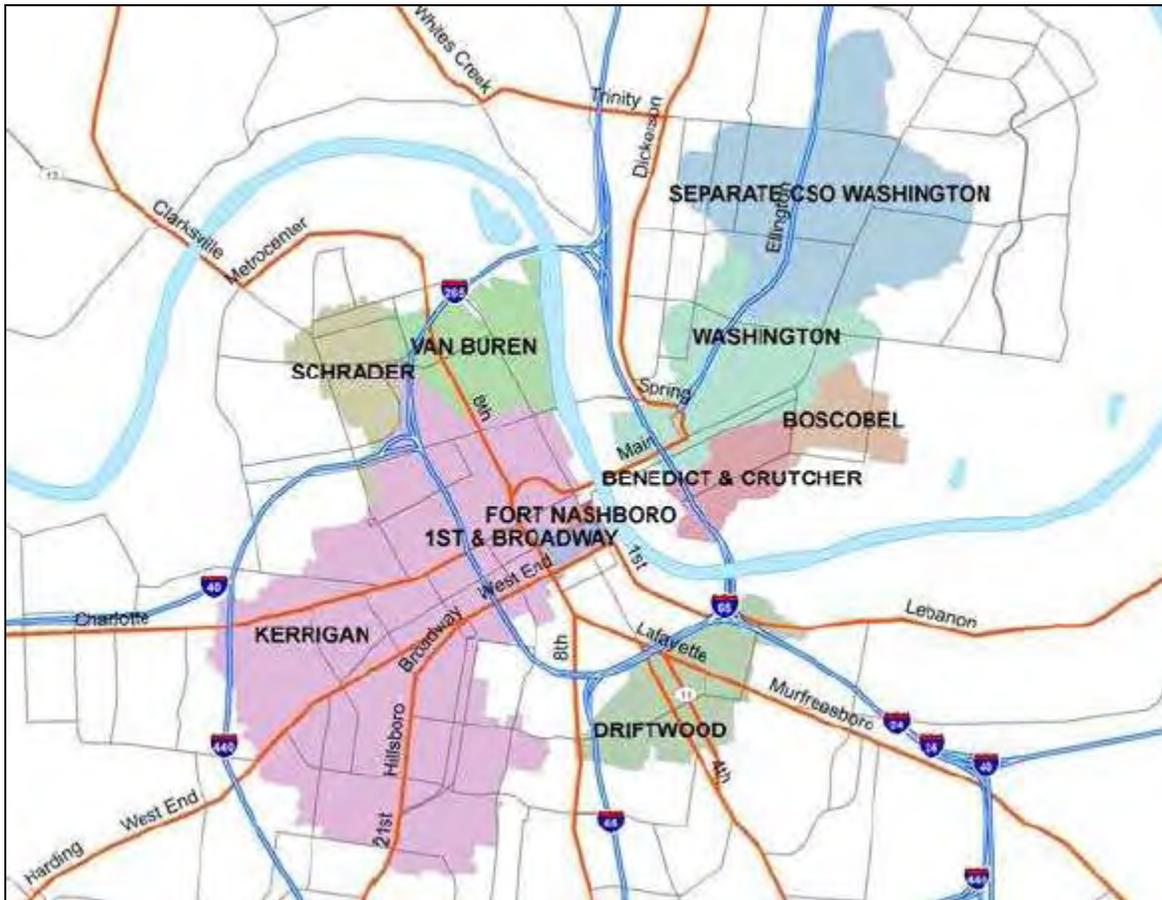
# LID Manual - Background

## Redevelopment Incentive

- Existing infrastructure
- Reduce sprawl
- Only applies to previously developed sites
  - If pre-dev  $R_v > 0.4$ , then  $R_v = 0.4$



# LID Manual - Background

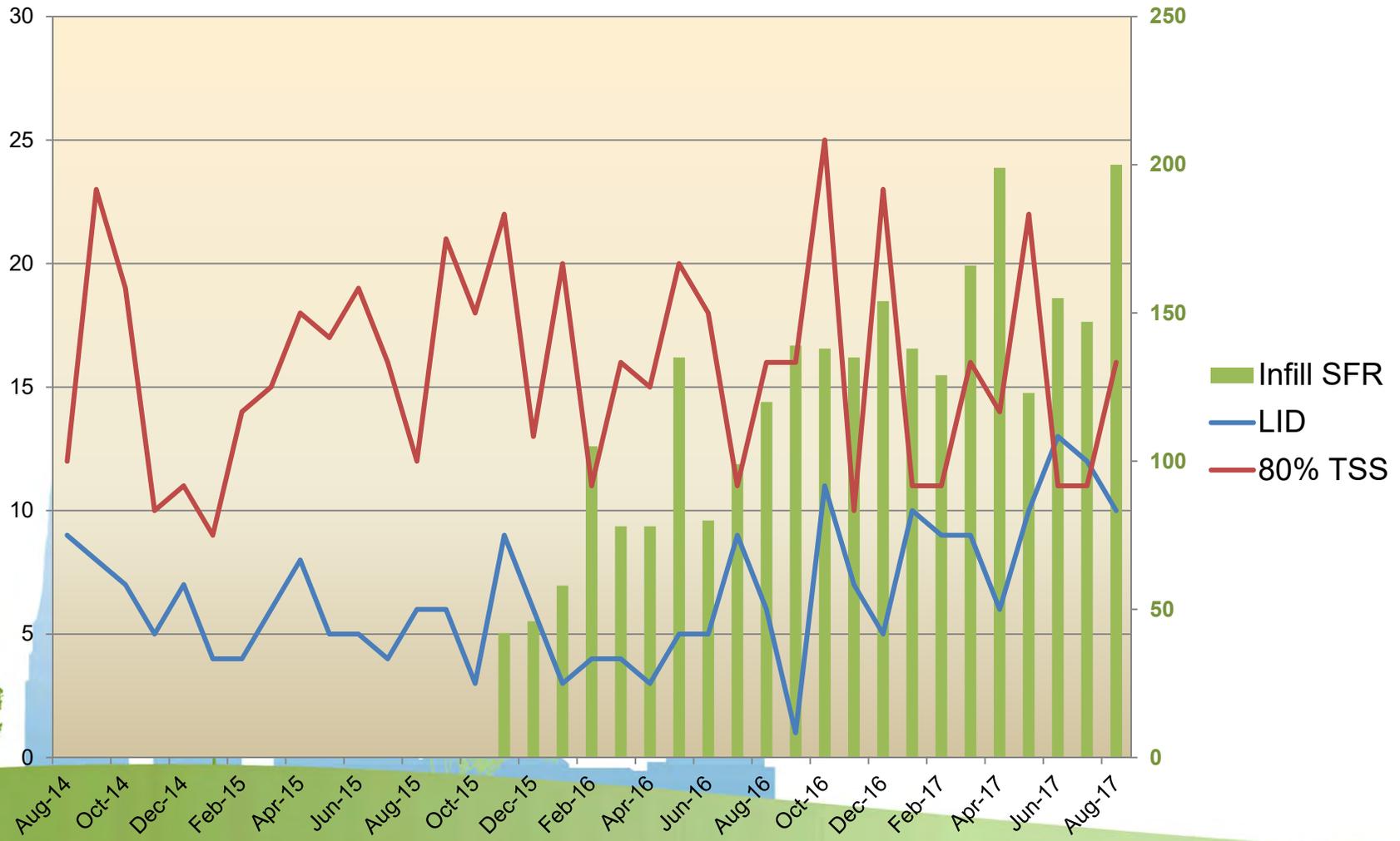


## Combined Sewer System Incentive

- If pre-dev  $R_v \geq 0.4$ , then  $R_v = 0.6$
- If pre-dev  $R_v < 0.4$ , then  $R_v = 0.4$
- Waivers accepted
- Still pre = post for quantity
- Separate the storm

# LID Manual - Background

## Grading Permits Issued

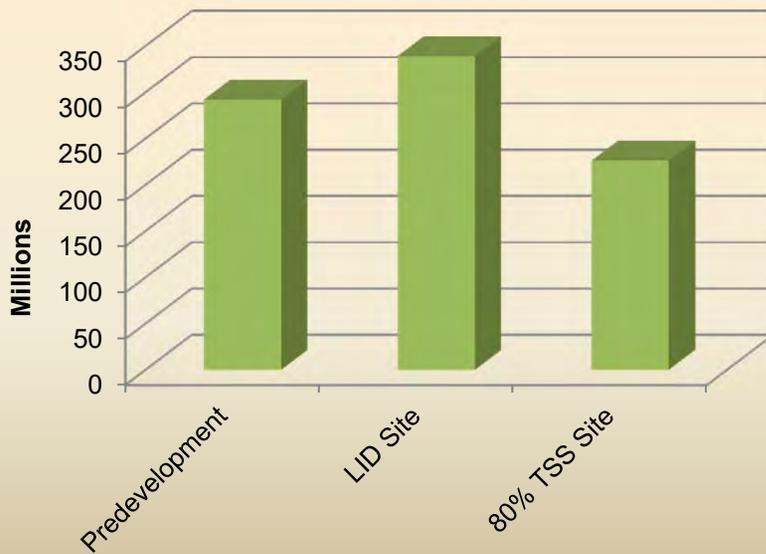


**24%** of issued Grading Permits voluntarily used the LID Manual

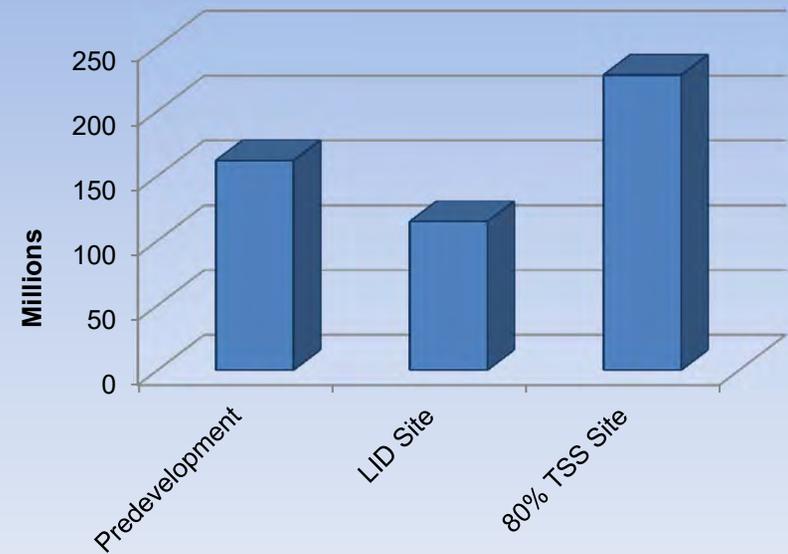
# LID Manual - Results

LID sites infiltrated 113 M gallons > Traditional (80% TSS)  
LID sites infiltrated 47 M > Predevelopment

### Infiltration (gallons/yr)



### Runoff (gallons/yr)



# LID Manual – Waivers

## Waiving the 1” Requirement

- Can't everyone have a cistern & a green roof?
- Site Constraints
  - Karst
  - Soil conditions
  - High water table
  - Brownfields
  - Hotspots
- Review Committee
- Other considerations



# LID Manual – Waivers

## Waiver Justification (cannot be based solely upon economic hardship)

- Groundwater pollution potential (hotspots)
  - Soil contamination (Brownfields) **1**
  - Karst geology / sinkholes **9**
  - Limited infiltrative capacity (shallow soils, low permeability soils, high water table) **17**
  - Other (attach additional pages if needed) **19** \_\_\_\_\_
- 

Please provide justification that the project cannot use a cistern or construct a green roof: \_\_\_\_\_

---

## Supporting Documentation

The application must contain adequate documentation to support the request for waiver. This can include, but is not limited to site plans, geotechnical reports, environmental site assessments, and engineering analysis.

Please note – the results of the waiver assessment apply only to this project and are not transferable.

**23 Denied, 2 granted on appeal**

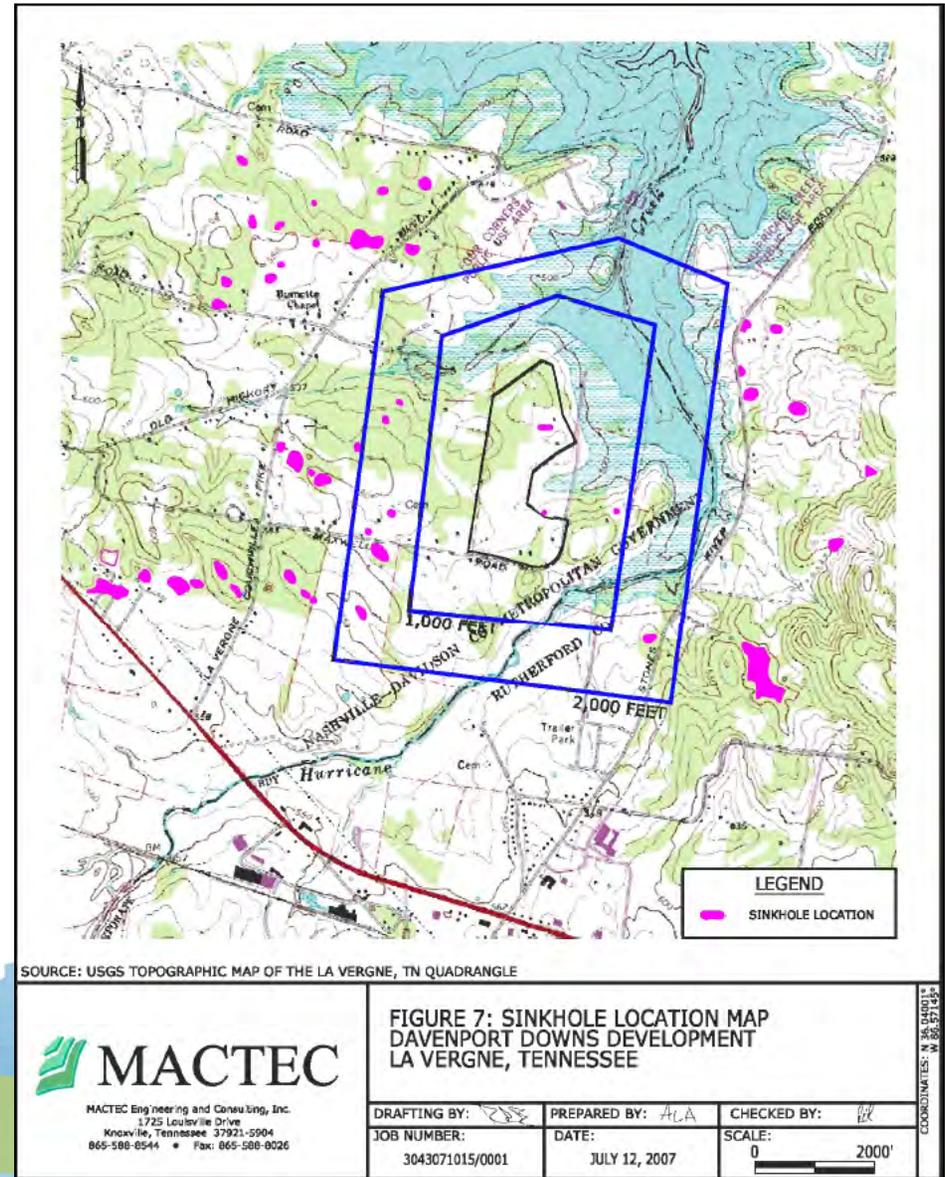
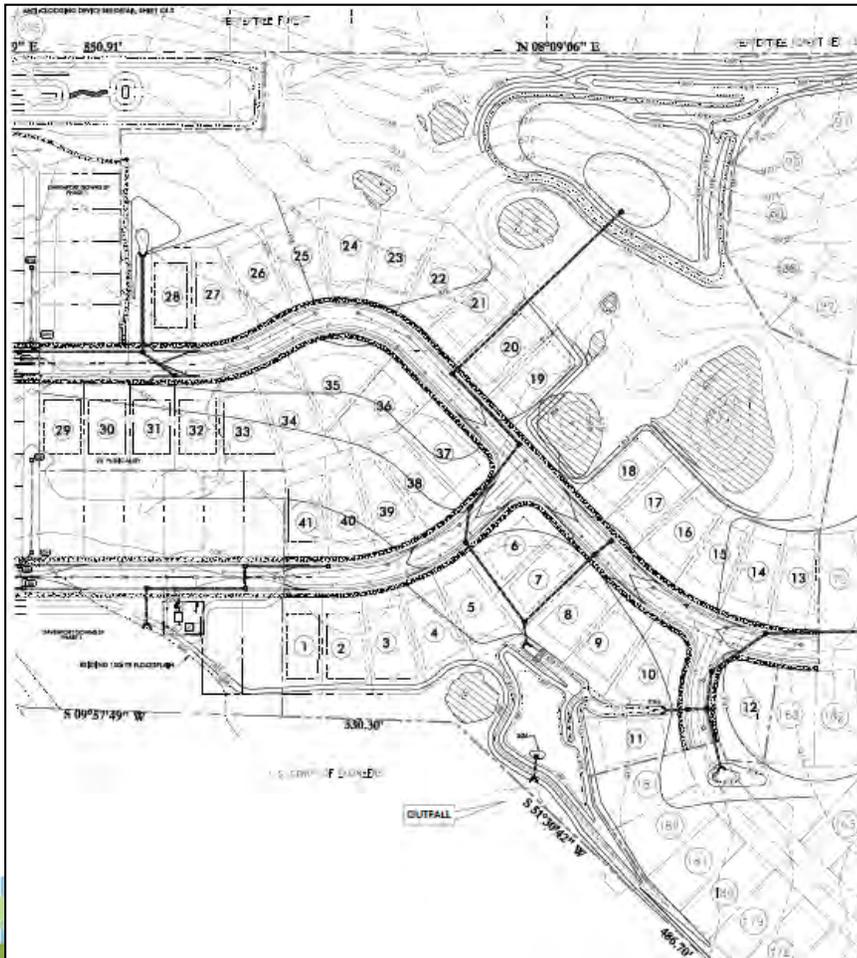
# LID Manual – Waivers

## KARST!!!!!!!!!!

- Underlying carbonate rock
- Sinkholes, caves, springs
- Challenges of Development
  - Subsidence & collapse
  - Increased runoff
  - Highly variable subsurface
  - Groundwater contamination
- Davidson County: 609 sinkholes & 87 caves ([www.http://tnlandforms.us/](http://tnlandforms.us/))



# LID Manual – Waivers



# LID Manual – Waivers

## Crying Karst – better watch what you ask for

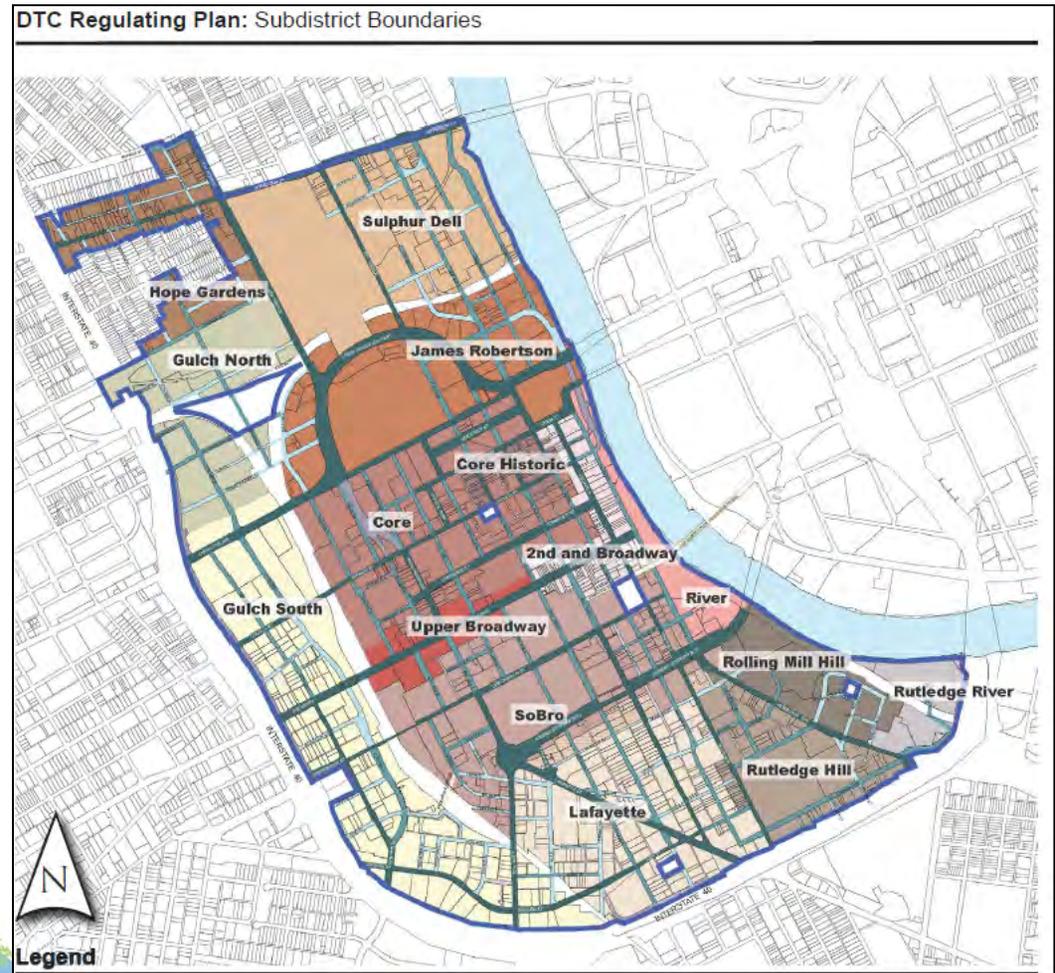
- Distributed treatment >>> centralized
- Wet & Dry ponds discouraged - liner required
- Use Small scale LID – bioretention, swale, filter strips
  - Underdrains
- Use green roofs, cisterns, urban bioretention(closed)



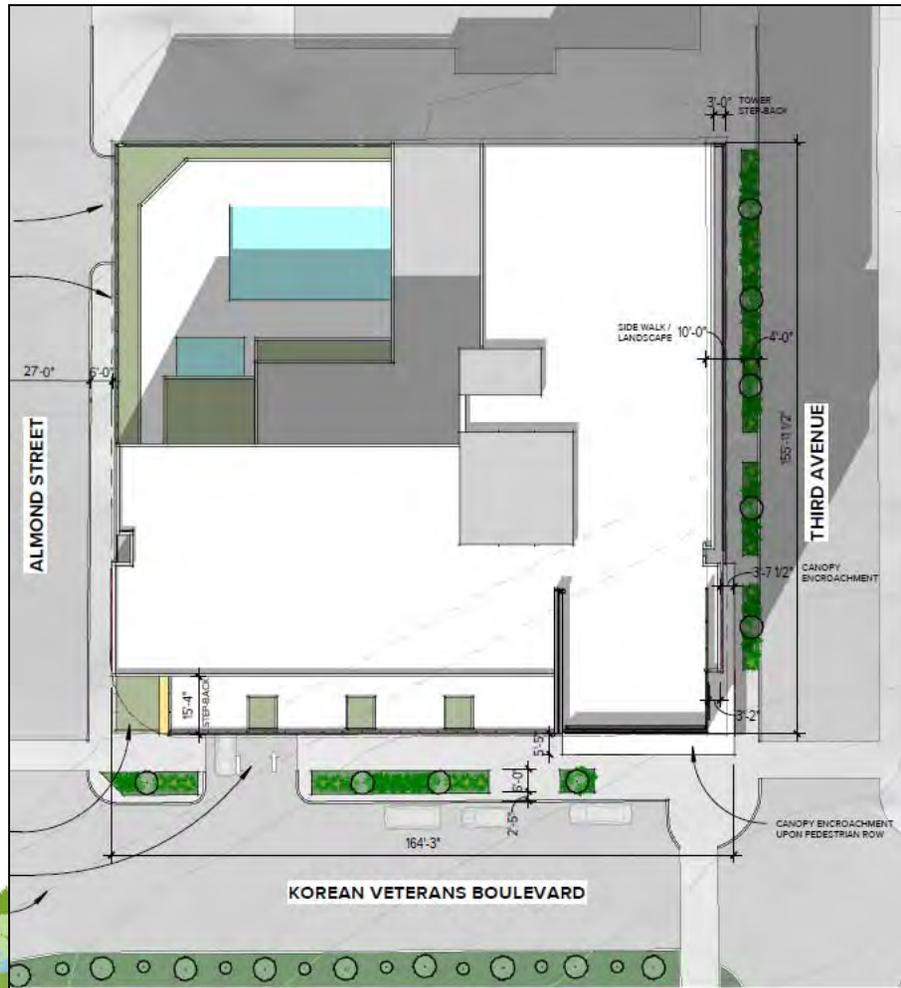
# LID Manual – Waivers

## Downtown

- What's down there?
- Downtown Code “is based on frontage design”
- Sidewalks & Alleys
- Cost?
  - \$2.5 million bioretention area



# LID Manual – Waivers

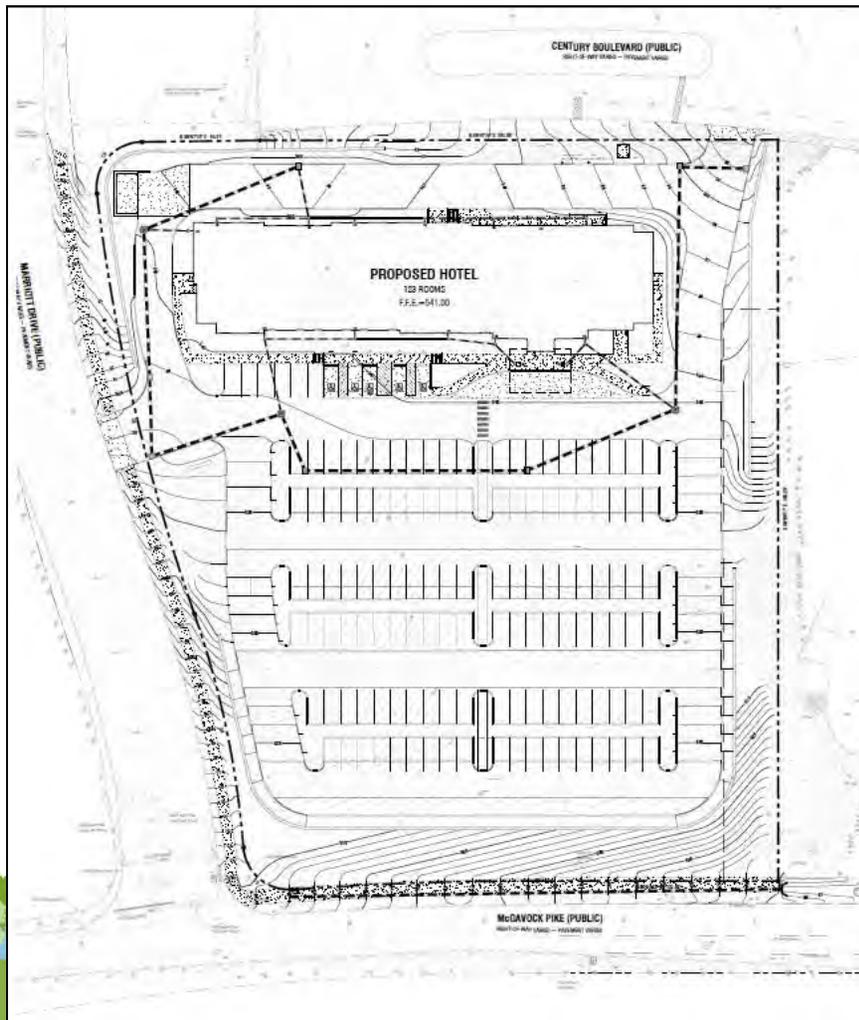


## Downtown Hotels

- Building w/in few feet of property line
- Major & Collector Street Plan – sidewalks curb to building
- HVACs & pools on roof
- Underground parking
- Shallow bedrock
- High groundwater table

**APPROVED**

# LID Manual – Waivers



## Application

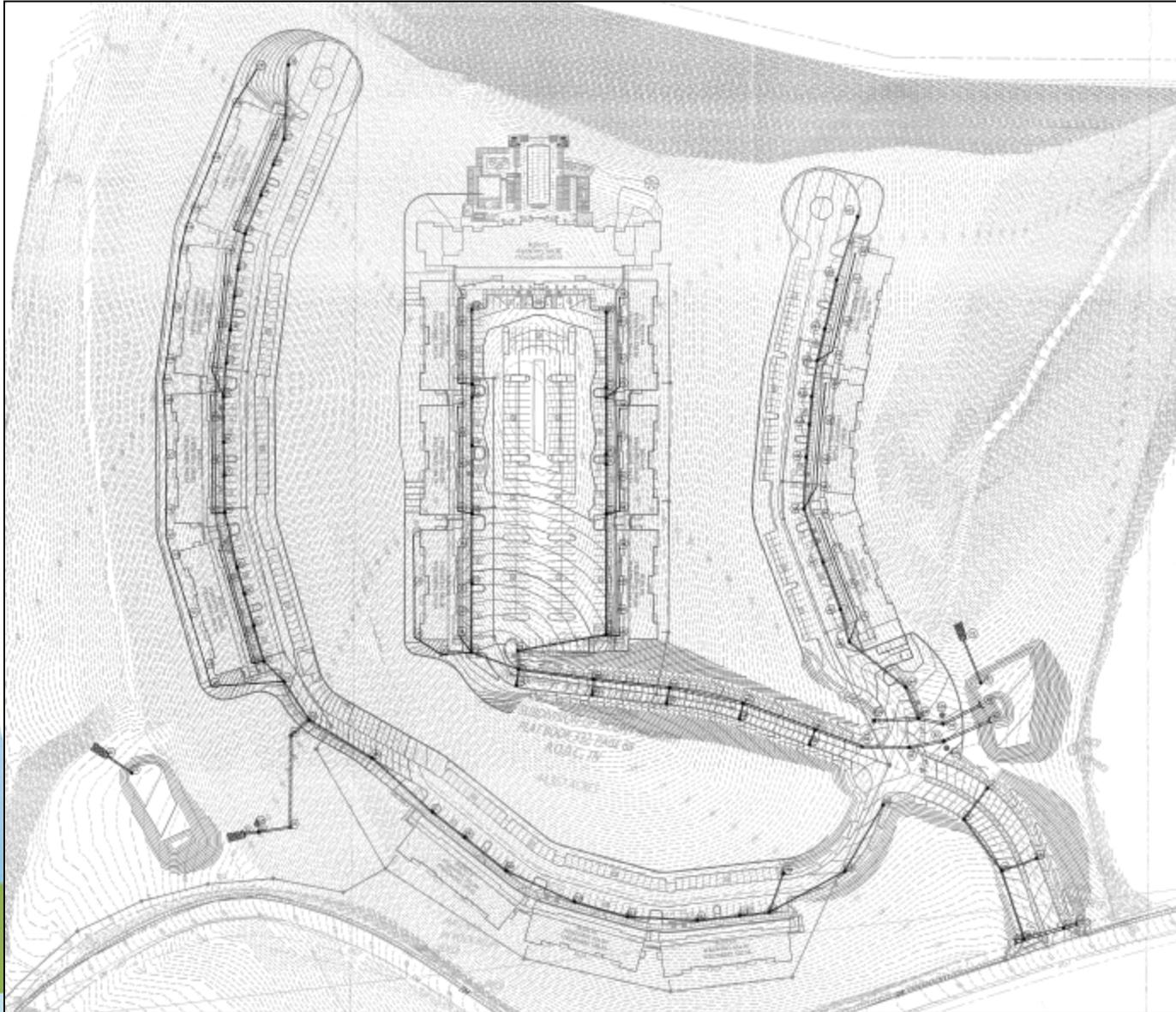
- Limited infiltration
- Tall retaining walls
- Shallow clay over bedrock
- Green roof maintenance

## Review

- Bioretention? Permeable pave?
- Did not provide adequate technical rationale

**DENIED**

# LID Manual – Waivers



# LID Manual – Waivers

PROJECT: <b>Beach at Cabot</b> 7342 Cabot Drive - Nashville, Tennessee S&ME Project No. 1247-15-080		<b>TEST PIT LOG RW1 TP-12</b>	
DATE STARTED: 10/15/15	ELEVATION: 464.0 ft	NOTES: Pocket Penetrometer (PP) readings in tons per square foot (tsf). 1. Limestone Shelving 2. Exposed rock with negligible soil cover	
EQUIPMENT: Caterpillar 315 Trackhoe	TEST PIT DEPTH: 0.9 ft		
OPERATOR: Kemper Construction	WATER LEVEL: Dry/ ATD		
HAMMER TYPE: N/A	LOGGED BY: S. Jackson Brown	NORTHING: 656171.186	EASTING: 1702702.681
SAMPLING METHOD: Grab			
DEPTH (feet) GRAPHIC LOG	MATERIAL DESCRIPTION	WATER LEVEL ELEVATION (feet)	DYNAMIC CONE PENETRATION RESISTANCE (blows/1.75 in.) 0 5 10 15 20
0	TOPSOIL - 3 inches	464.0	
0.3	RESIDUUM: LEAN CLAY (CL) - stiff, brown, with limestone boulders, moist Test pit refusal at 0.9 feet		
PHOTO DESCRIPTION:			

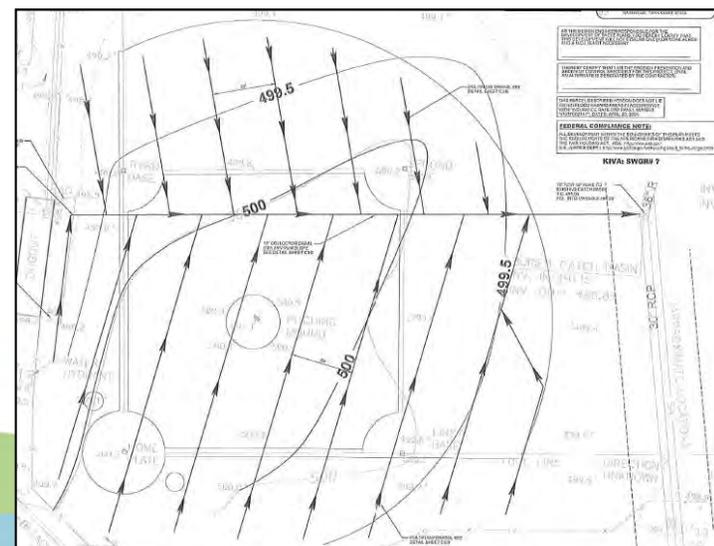
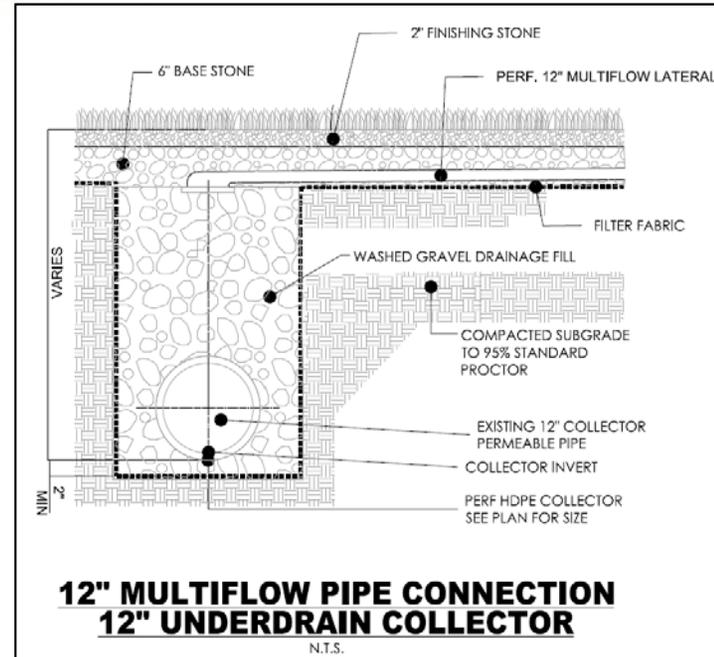
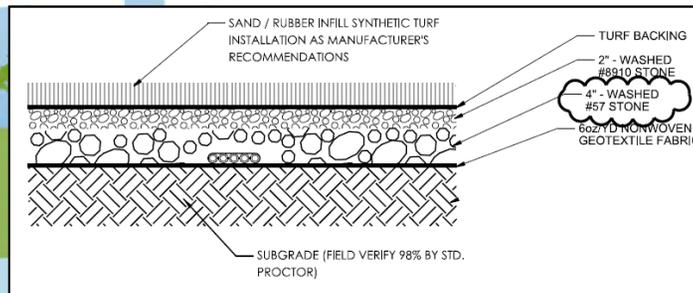
PROJECT: <b>Beach at Cabot</b> 7342 Cabot Drive - Nashville, Tennessee S&ME Project No. 1247-15-080		<b>BORING LOG RW1 B-11</b>	
CLIENT: Southeast Ventures	ELEVATION: 463.0 ft	NOTES: Pocket Penetrometer (PP) readings in tons per square foot (tsf). 1) Limestone Outcrop Area	
DATE DRILLED: 11/1/15 - 11/1/15	BORING DEPTH: 10.5 ft		
DRILL RIG: Diedrich D-50	WATER LEVEL: Dry/ ATD		
DRILLER: S&ME, Inc.	CAVE-IN DEPTH: Not measured		
HAMMER TYPE:	LOGGED BY: S. Jackson Brown		
SAMPLING METHOD: Rock Core			
DRILLING METHOD:			
DEPTH (feet) ELEV (ft) GRAPHIC LOG	MATERIAL DESCRIPTION	TESTS	SAMPLE DATA BLOWS STANDARD PENETRATION TEST DATA (blows/ft) 10 20 30 60 80
	TOPSOIL - 5 inches Refusal at 0.5 feet; Start NQ Coring		1 Rec = 82% ROD = 42%
460	LIMESTONE - hard, light to medium gray, coarse grained, medium bedded, with shale laminae, and brown-stained weathering --- Clay seams at 0.7 to 1.1 feet, 5.6 to 5.9 feet, 6.5 to 6.7 feet, and 7.2 to 7.6 feet		2 Rec = 94% ROD = 71%
455			
10	Boring terminated at 10.5 feet		3 Rec = 100% ROD = 100%



# LID Manual – Waivers

## Synthetic Turf

- Qualify for Waiver?
  - Doesn't meet spec
  - Still require treatment
- Treat as pervious pavement?
  - Doesn't meet spec
  - Still require treatment
- Toxicity considerations
  - Aquatic
  - Human



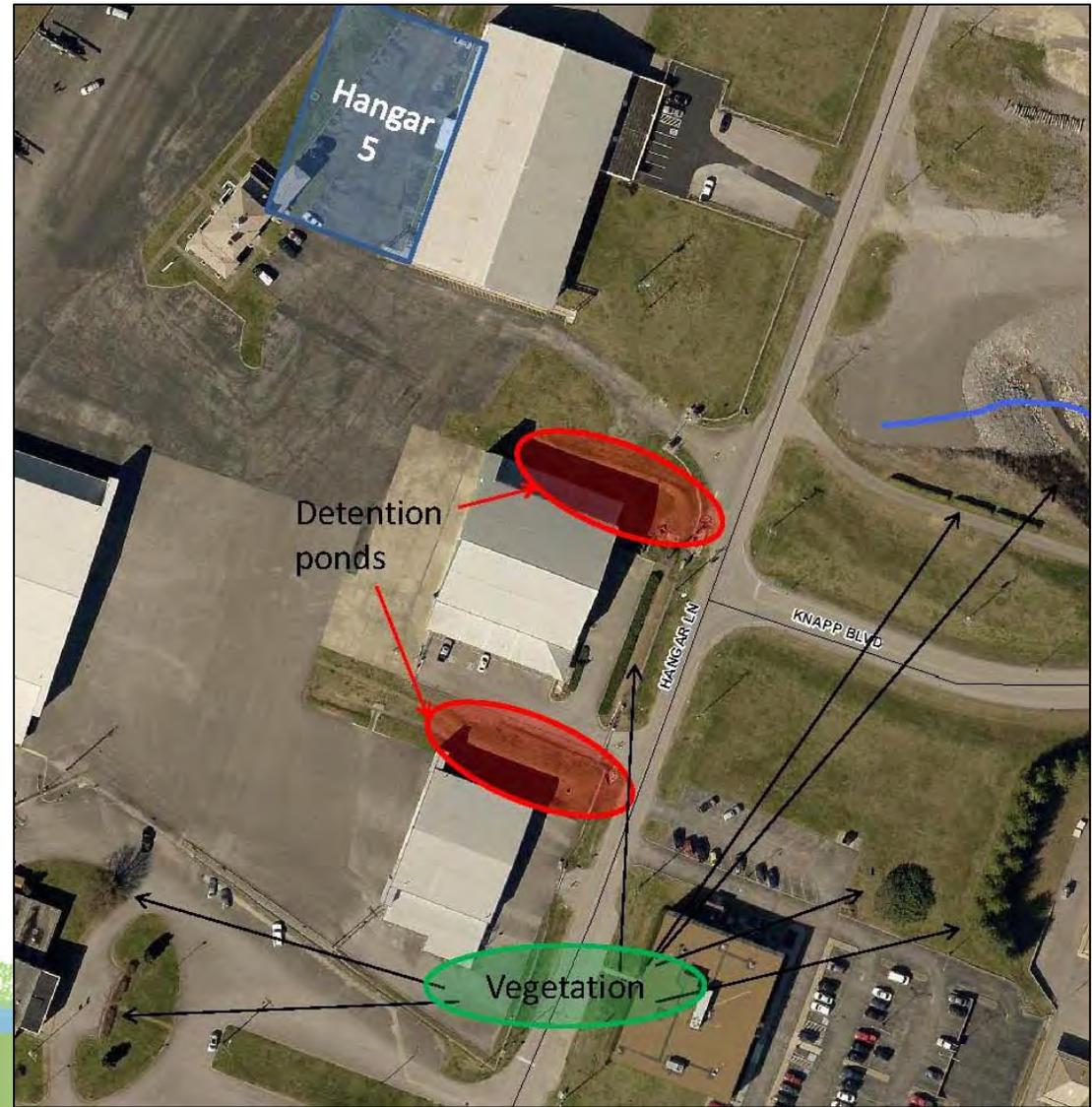
# LID Manual – Waivers

## Airport

- Wildlife Attractants
  - Vegetation
  - Ponding water
- ATL Example
- Off-site mitigation

## Other

- Unsuitable Fill
- Slope Stability



# LID Manual – Waivers

Percent Volume Reduction-Based Calculations													
Step 1: Lay out the site and divide it into sub-areas each of a specific land use type and Rv.				Step 1a: Change any basic land use types through reforesting, permeable pavement or green roofs - or through use of open space for a GIP.			Step 2: Treat impervious areas through the use of disconnection or sheet flow.			Step 3: Treat primary impervious areas with structural GIPs either in series with Step 3 intrinsic GIPs or alone downstream from Steps 1 and 2 land use.			
Step 1 Basic Land Use				Step 1a Modified LU			Step 2 Intrinsic GIPs			Step 3 Structural GIPs			
	Description	Code	Acres	Base Rv	Code	Acres	Eff Rv1	Code	Trimt VR1	Eff RV2	Code	Trimt VR2	Eff RV3
39	Hydrograph #8			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass/A Soils	TA	0.5	0.15	TA	0.5	0.15		0	0.15		0	0.15
	Lots Grass/C Soils	TC	0.45	0.20	TC	0.45	0.20		0	0.20		0	0.20
	Forest A	FA	1	0.02	FA	1	0.02		0	0.02		0	0.02
	Lots/Roads IA to A	IA	1.53	0.95	IA	1.53	0.95		0	0.95		0	0.95
				0.00		0	0.00		0	0.00		0	0.00
	Hydrograph #13			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass	TA	1.25	0.15	TA	1.25	0.15		0	0.15		0	0.15
	Lots Grass	TC	0.53	0.20	TC	0.53	0.20		0	0.20		0	0.20
	Lots/Roads IA	IA	1.07	0.95	IA	1.07	0.95		0	0.95		0	0.95
				0.00		0	0.00		0	0.00		0	0.00
	Hydrograph # 22			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass to #1	TC	1.69	0.20	TC	1.69	0.20		0	0.20	B2	0.8	0.04
	Lots/Roads IA to #1	IA	1.73	0.95	IA	1.73	0.95		0	0.95	B2	0.8	0.19
				0.00		0	0.00		0	0.00		0	0.00
	Hydrograph # 24			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass to #2	TA	2.15	0.15	TA	2.15	0.15		0	0.15	B2	0.8	0.03
	Lots Grass to #2	TC	0.79	0.20	TC	0.79	0.20		0	0.20	B2	0.8	0.04
	Lots/Roads IA to #2	IA	2.01	0.95	IA	2.01	0.95		0	0.95	B2	0.8	0.19
				0.00		0	0.00		0	0.00		0	0.00
	Hydrograph # 25			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass to #3	TA	1.5	0.15	TA	1.5	0.15		0	0.15	B2	0.8	0.03
	Lots Grass to #3	TC	1.93	0.20	TC	1.93	0.20		0	0.20	B2	0.8	0.04
	Lots/Roads IA to #3	IA	2.45	0.95	IA	2.45	0.95		0	0.95	B2	0.8	0.19
				0.00		0	0.00		0	0.00		0	0.00
	Hydrograph # 23			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass to #4	TC	1.83	0.20	TC	1.83	0.20		0	0.20	B2	0.8	0.04
	Lots/Roads IA to #4	IA	1.16	0.95	IA	1.16	0.95		0	0.95	B2	0.8	0.19
				0.00		0	0.00		0	0.00		0	0.00
	Hydrograph # 26			0.00		0	0.00		0	0.00		0	0.00
	Lots Grass to #5	TA	0.88	0.15	TA	0.88	0.15		0	0.15	B2	0.8	0.03
	Lots Grass to #5	TC	0.59	0.20	TC	0.59	0.20		0	0.20	B2	0.8	0.04
	Lots/Roads IA to #5	IA	1.22	0.95	IA	1.22	0.95		0	0.95	B2	0.8	0.19
	Hydro 5-7, 12, 17-18			0.00		0	0.00		0	0.00		0	0.00
	minus buffer areas			0.00		0	0.00		0	0.00		0	0.00
	Impervious Bypass	IA	2	0.95	IA	2	0.95		0	0.95		0	0.95
	Forest A Bypass	FA	5.06	0.02	FA	5.06	0.02		0	0.02		0	0.02
	Forest C Bypass	FC	11.93	0.04	FC	11.93	0.04		0	0.04		0	0.04
	Turf A Bypass	TA	1.65	0.15	TA	1.65	0.15		0	0.15		0	0.15
40	Turf C Bypass	TC	7.12	0.20	TC	7.12	0.20		0	0.20		0	0.20
	Weighted Rv Total Area=		54.02	0.320	Weighted Rv Total Area=	54.02	0.320	Weighted Rv Total Area=	54.02	0.320	Weighted Rv Total Area=	54.02	0.169
	% Removal			68.0%	% Removal		68.0%	% Removal		68.0%	% Removal		83.1%

83.1%

# LID Manual – The Adventure Continues!

## Future Considerations

- Increasing incentives
- Allow more drainage to pavers
  - Currently allow area equal to the size of pavers
- Increasing runoff reduction values
  - Pavers + green roof may not meet requirement
  - New Runoff Reduction Study
- Bioretention media – sand vs. plant health



**SAVE THE DATE**



# INTERNATIONAL LOW IMPACT DEVELOPMENT CONFERENCE 2018

Nashville, Tennessee | August 12-15

## Key Dates

Abstracts Due: January 16, 2018

Notification to Authors: February 15, 2018

Final Papers Due: April 24, 2018

Pre-Conference Events Begin: August 12, 2018



JW Marriott Nashville

[www.lidconference.org](http://www.lidconference.org)



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